

PARLIAMENT OF THE PROVINCE OF THE WESTERN CAPE

QUESTION FOR WRITTEN REPLY

FRIDAY, 11 JULY 2025

3. Mr D W Bryant to ask Mr A W Bredell, Minister of Local Government, Environmental Affairs and Development Planning:

- (3) (a) Which municipalities in the province currently offer (i) formal separation-at-source services and/or (ii) door-to-door recycling collection services, (b) what neighbourhoods in each municipality receive door-to-door services paid for by the municipality and (c) how many households are reached through these programmes in each case;

REPLY:

1 (a) There are no municipalities offering a full formal separation at source (S@S) service and/or door-to-door recycling service in the Western Cape, nor other provinces in South Africa. Out of 25 municipalities, 19 municipalities (76%) have a separation at source (S@S) programme. The scale and extent of implementation varies significantly among these municipalities. Many of these programmes implemented are still in the pilot phase.

The main reason for not scaling this to full implementation is the financial cost associated with it, as well as the logistical uptake for the recovered material. The Extended Producer Responsibility (EPR) Regulations are still undergoing teething problems and the partnership between local government and Product Responsibility Organisations (PROs) have been challenging for various reasons, including legislative and infrastructure needs.

Some municipalities have instituted S@S separate collections for recyclables in some selected formal household areas, and instituted swap shops and buyback centres through pilot projects conducted, which have proven to be the more preferred options for informal and lower income neighbourhoods as residents are compensated for recyclable material. As such only 5 municipalities (20%) are implementing S@S in informal areas.

b) There are no municipalities that we are aware of that pays its residents for door-to-door collection of recyclables. Some municipalities outsource this service to contracted service providers who would collect on behalf of the municipality (which is a preferred model) and the areas are mainly in high to middle-income neighbourhoods,

c) we do not have this information on a granular level.

2. what public infrastructure or facilities are available to residents for the disposal of recyclable material in municipalities without door-to-door collection and (b) how many such drop-off or recycling stations exist in the province;

(a) and (b):

- 18 municipalities (72%) have drop off facilities for recyclable waste
- 14 municipalities (56%) have material recovery facilities
- 7 municipalities (28%) have operational swop shops
- 14 municipalities (56%) have buy-back centres

At public drop offs and material recovery facilities, residents are not compensated for the waste, whereas swop-shops and buy-back centres provide some form of compensation. Operational swop shops require a collaborative effort and most often NGOs operate these with the support of the municipality.

(3) (a) what role has his Department played in supporting or co-funding municipal separation-at-source or recycling initiatives and (b) which municipalities have benefited from such support;

The Department continually provides support to municipalities through awareness and capacity building workshops. This includes training of municipal staff who are responsible for waste handling. The Department is also in support of waste picker integration into the municipal waste management system as they play a vital role in recovering recyclable material from the waste stream that would otherwise have ended up being disposed at landfill.

Waste Minimisation and Co-design workshops

The Department continues to provide municipal support to facilitate waste diversion in the province by conducting waste minimisation and co-design workshops:

2021/2022	2022/2023	2023/2024	2024/2025
• Hosted waste minimisation and codesign workshop with the community of Nelspoort (Beaufort West Municipality) on 21 October 2021 and a follow up workshop on 10 February 2022.	• Hosted Waste Minimisation & codesign workshop with the Khayelitsha Informal Settlement, Clanwilliam (Cederberg Municipality)	• Hosted codesign workshops with councillors of the Breede Valley Municipality. • Presented the co-design process and progress thus far at the ISSP forum of Department of Human Settlements in Gansbaai (Overstrand Municipality).	• Hosted waste minimisation and codesign workshop with the informal community of Smutsville in Sedgefield (Feb 2025) • Hosting value adding workshop with the informal community of Smutsville in Sedgefield (July 2025).

		• Hosted a sanitary waste codesign workshop with Overhills Community in Overstrand Municipality. • Hosted waste minimisation and codesign workshops with Elands Bay Community (Cederberg Municipality) • Hosted waste minimisation and codesign workshop with Vredendal community (Matzikama Municipality). • Hosted co-design workshop with Gansbaai EPWP workers. (Overstrand Municipality)	• Hosted waste minimisation workshop with Cape Agulhas Municipality's EPWP workers. • Assisted Oudtshoorn Municipality to initiate a separation @ source pilot project in a gated community in the municipality. The programme was implemented in December 2024, the first time in the area with the municipality driving the initiative.
--	--	--	--

Waste Picker support

Polyco, the PRO responsible for polyolefin plastic-packaging, showed their support to waste pickers for the valuable contribution they provide by sponsoring trolleys and Personal Protection Equipment (PPE) to approximately 120 waste pickers, who were selling to 5 buyback centres in the West Coast and Garden Route District Municipalities respectively. This initiative was in collaboration with and supported by the Department for Polyco to sponsor 50 trolleys distributed to the 5 buyback centres and PPE consisting of safety boots, safety vests and a safety suit, amongst other items. The table below provides a breakdown of the specific buybacks, municipal areas and towns, the amount of trolley's distributed and the number of waste pickers that benefited from the initiative.

Name of BBC	No. of trolleys	No. of waste pickers	Municipality/Town
Henque waste	15 trolleys	±100	George - George Municipality
Masiqhame Trading 672 Cc	15 trolleys	35	Plettenberg Bay - Bitou Municipality

Piketberg Civils CC	8 trolleys	8	Piketberg – Bergrivier Municipality
Speckled Tortoise	6 trolleys	10	Vredendal – Matzikama Municipality
C&D Buyback	6 trolleys	8	Velddrif – Bergrivier Municipality
Total of trolleys: 50			

Western Cape Recycling Action Group (WCRAAG)

With the establishment of the WCRAAG in 2011, the Department has played a key role in growing the recycling economy through our quarterly facilitated themed engagements and providing the necessary support to small and micro enterprises (SMEs), municipalities and industry role players in the Western Cape. Themed engagements since 2020 have consisted of support to SMEs on Best operational practice and compliance, repair and refurbish seminar, collaboration for wastepreneur integration, 'Give dignity' event with SMEs and waste pickers (Mossel Bay Municipality), an in person Extended Producer Responsibility (EPR) event with municipalities and PROs as well as an engagement on separation-at-source to bring awareness on initiatives in the Western Cape.

“Wastepreneur” support

The Department recognizes the role of small and micro enterprises (SMEs) and initiated a wastepreneur support program in 2016 to support the growth of waste enterprises and create a platform for the businesses to create employment opportunities and contribute to a clean and healthy environment. A total of 35 wastepreneurs became beneficiaries and were supported through a structured programme which included onsite business entrepreneurial support and mentorship, and then ongoing mentorship from departmental officials as well as industry partners to enhance the growth of SMEs in the waste sector.

The wastepreneur support program was supported because thriving small and micro enterprises would assist municipalities in diverting waste, creating jobs, enhance the waste economy and reduce the environmental impacts of waste. To continue with business support to SMEs, the Department developed a Municipal Waste Management Procurement Guide and Toolkit to assist municipalities when procuring waste management services. A Tender Guideline Booklet was also developed to assist SMEs to understand the various roles and responsibilities of procurement and support Local Economic Development (LED).

To implement the waste management services guide four (4) local municipalities expressed their commitment to participate in the wastepreneur initiative (Cape Agulhas Municipality, Swellendam Municipality, Witzenberg Municipality and Drakenstein Municipality) and received a skills transfer session and support requirements such as supply chain management (SCM) and targeted wastepreneurs. Implementation has been slow in two (2) local municipalities and the remaining two (2) local

municipalities have made progress with integration projects to include waste pickers.

4. whether there are any municipalities currently exploring or implementing public-private- partnerships (PPPs) for door-to-door recycling initiatives; if so, what models or partners are being considered;

They are not necessarily PPPs, but contracted services by service providers on behalf of the municipality to render the services to various communities. This is currently operational in the City of Cape Town, Stellenbosch Municipality and others.

5. (a) which municipalities have yet to implement any form of household recycling or separation-at-source programme and (b) what plans are in place to address this gap?

(a) and (b):

Laingsburg and Beaufort West Municipality in the Central Karoo District have tried and tested separation-at-source programmes, however, these projects were short lived based on several challenges such as high transport costs due to the distance from markets (mostly situated in Cape Town) area. The department is in constant contact with the municipalities in this area and has provided support through a SALGA initiative in 2024. No projects are currently operational in Prince Albert Municipality.

Matzikama Municipality has no household recycling or separation-at-source programme, however in the Vredendal area there are a few SMEs that are willing and motivated to diverting waste, and one such SME benefitted from the Polyco trolley initiative to support their waste pickers and has backing from local businesses to support the collection of waste from the waste pickers in the area. They have added their branding to the trollies.

The department has also supported the municipality by hosting a two-day waste minimisation and co-design workshop with the Matzikama Municipality and the community in Vredendal from 21-22 February 2024 at Vredendal North Community Hall. Over the two-day engagement a total of 63 participants attended which consisted of municipal staff, local businesses and included SMMEs, buyback centres, waste reclaimers, ward councillors, community members and officials from CapeNature. An outcome of the workshop was an action plan developed by the community, which has not been implemented as yet.

Kannaland Municipality – no assistance was requested or provided for in the last 3 years, and no waste minimisation projects are currently operational.

PARLEMENT VAN DIE PROVINSIE VAN DIE WES-KAAP

VRAAG VIR SKRIFTELIKE BEANTWOORDING

VRYDAG, 11 JULIE 2025

3. Mnr D W Bryant vra Mnr A W Bredell, Minister van Plaaslike Regering, Omgewingsake en Ontwikkelingsbeplanning:

(1) (a) Watter munisipaliteite in die provinsie tans (i) formele skeiding-by-die-bron-dienste en/of (ii) deur-tot-deur-herwinningswegdoendienste het, (b) watter woonbuurte in elke munisipaliteit deur-tot-deur-dienste ontvang wat deur die munisipaliteit betaal word en (c) hoeveel huishoudings deur hierdie programme in elke geval bereik word;

(a) Daar is geen munisipaliteite wat 'n volledige formele skeiding by die bron (S@S) diens en/of deur-tot-deur herwinningsdiens in die Wes-Kaap, of ander provinsies in Suid-Afrika, aanbied nie. Uit 25 munisipaliteite het 19 munisipaliteite (76%) 'n skeiding by die bron (S@S) program. Die skaal en omvang van implementering verskil aansienlik tussen hierdie munisipaliteite. Baie van hierdie programme wat geïmplementeer word, is steeds in die loodsfase. Die hoofrede waarom dit nie tot volle implementering opgestel word nie, is die finansiële koste daaraan verbonde, sowel as die logistieke opname vir die herwonne materiaal.

Die Uitgebreide Produsentverantwoordelikhedsregulasies (UPV) ondervind steeds aanvangsprobleme en die vennootskap tussen plaaslike regering en Produkverantwoordelikhedsorganisasies (PRO's) was om verskeie redes uitdagend, insluitend wetgewende en infrastruktuurbehoefte. Sommige munisipaliteite het afsonderlike S@S-versamelings vir herwinbare materiaal in sommige geselekteerde formele huishoudelike gebiede ingestel, en ruilwinkels en terugkoopentrums ingestel deur middel van loodsprojekte wat uitgevoer is, wat bewys het dat dit die meer voorkeuropsies vir informele en laer-inkomste woonbuurte is, aangesien inwoners vergoed word vir herwinbare materiaal. As sodanig implementeer slegs 5 munisipaliteite (20%) S@S in informele gebiede.

b) Daar is geen munisipaliteite waarvan ons bewus is wat hul inwoners betaal vir deur-tot-deur-versameling van herwinbare materiaal nie. Sommige munisipaliteite kontrakteer hierdie diens uit aan gekontrakteerde diensverskaffers wat namens die munisipaliteit sou versamel (wat 'n voorkeurmodel is) en die gebiede is hoofsaaklik in hoë- tot middelinkomstebuurte,

c) ons het nie hierdie inligting op 'n gedetailleerde vlak nie.

(2) (a) watter openbare infrastruktuur of fasiliteite aan inwoners beskikbaar is vir die wegdoening van herwinbare materiaal in munisipaliteite sonder deur-tot-deur-verwydering en (b) hoeveel van hierdie aflaai- of herwinningstasies in die provinsie is;

2(a) en (b):

- 18 munisipaliteite (72%) het afleweringsfasiliteite vir herwinbare afval
- 14 munisipaliteite (56%) het materiaalherwinningsfasiliteite
- 7 munisipaliteite (28%) het operasionele ruilwinkels
- 14 munisipaliteite (56%) het terugkoopsentrums

By openbare aflewerings- en materiaalherwinningsfasiliteite word inwoners nie vir die afval vergoed nie, terwyl ruilwinkels en terugkoopsentrums een of ander vorm van vergoeding bied. Operasionele ruilwinkels vereis 'n gesamentlike poging en meestal bedryf NRO's dit met die ondersteuning van die munisipaliteit.

(3) (a) watter rol sy Departement gespeel het om munisipale skeiding-by-die-bron- of herwinningsinisiatiewe te ondersteun of gesamentlik te befonds en (b) watter munisi-paliteite deur hierdie ondersteuning bevoordeel is;

Die Departement bied voortdurend ondersteuning aan munisipaliteite deur middel van bewustheids- en kapasiteitsbouwerkswinkels. Dit sluit in die opleiding van munisipale personeel wat verantwoordelik is vir afvalhantering. Die Departement ondersteun ook die integrasie van afvalversamelaars in die munisipale afvalbestuurstelsel, aangesien hulle 'n belangrike rol speel in die herwinning van herwinbare materiaal uit die afvalstroom wat andersins by 'n stortingsterrein sou beland het.

Afvalminimalisering en mede-ontwerpwerkswinkels

Die Departement gaan voort om munisipale ondersteuning te bied om afvalverwydering in die provinsie te fasiliteer deur afvalminimalisering en mede-ontwerpwerkswinkels aan te bied:

2021/2022	2022/2023	2023/2024	2024/2025
• Het 'n afvalminimaliserings- en mede-ontwerpwerkswinkel met die gemeenskap van Nelspoort (Beaufort-Wes Munisipaliteit) op 21 Oktober 2021 aangebied, asook 'n opvolgwerkswinkel op 10 Februarie 2022.	• Aangebied van afvalminimalisering en mede-ontwerpwerkswinkel met die Khayelitsha Informele Nedersetting, Clanwilliam (Cederberg Munisipaliteit)	• Het mede-ontwerpwerkswinkels aangebied met raadslede van die Breedevallei Munisipaliteit. • Het die mede-ontwerpproses en vordering tot dusver aangebied by die ISSP-forum van die Departement van Menslike	• Aangebied van 'n werkswinkel oor afvalminimalisering en -mede-ontwerp met die informele gemeenskap van Smutsville in Sedgefield (Feb. 2025) • Aanbieding van 'n werkswinkel oor waardetoevoeging met die informele

		Nedersettings in Gansbaai (Overstrand Munisipaliteit). • Het 'n mede-ontwerpwerkwinkel oor sanitêre afval aangebied met die Overhills-gemeenskap in die Overstrand Munisipaliteit. • Het afvalminimalisering-en mede-ontwerpwerkwinkels aangebied met die Elandsbaai-gemeenskap (Cederberg Munisipaliteit). • Het afvalminimalisering-en mede-ontwerpwerkwinkel aangebied met die Vredendal-gemeenskap (Matzikama Munisipaliteit). • Het mede-ontwerpwerkwinkel aangebied met Gansbaai EPWP-werkers. (Overstrand Munisipaliteit)	gemeenskap van Smutsville in Sedgefield (Julie 2025). • Aangebied van 'n werkwinkel oor afvalminimalisering met Kaap Agulhas Munisipaliteit se EPWP-werkers. • Het Oudtshoorn Munisipaliteit gehelp om 'n loodsprojek vir skeiding by die bron in 'n sekuriteitskompleks in die munisipaliteit te begin. Die program is in Desember 2024 geïmplementeer, die eerste keer in die gebied met die munisipaliteit wat die inisiatief dryf.
--	--	--	--

Ondersteuning vir afvalversamelaars

Polyco, die PRO verantwoordelik vir poliolefiën-plastiekverpakking, het hul ondersteuning aan afvalversamelaars getoon vir die waardevolle bydrae wat hulle lewer deur trollies en persoonlike beskermende toerusting (PBT) te borg aan ongeveer 120 afvalversamelaars, wat aan 5 terugkoopsentrums in onderskeidelik die Weskus- en Tuinroete-distriksmunisipaliteite verkoop het. Hierdie inisiatief was in samewerking met en ondersteun deur die Departement van Polyco om 50 trollies te borg wat aan die 5 terugkoopsentrums versprei is, asook PBT, bestaande uit veiligheidsstewels, veiligheidsbaadjies en 'n veiligheidspak, onder andere items. Die tabel hieronder gee 'n uiteensetting van die spesifieke terugkoop, munisipale gebiede en dorpe, die hoeveelheid trollies

wat versprei is en die aantal afvalversamelaars wat by die inisiatief baat gevind het.

Naam van BBC	Getal trollies uitgedeel	Getal afvalversamelaars	Munisipaliteit/Dorp
Henque waste	15 trollies	±100	George - George Munisipaliteit
Masiqhame Trading 672 Cc	15 trollies	35	Plettenberg Baai - Bitou Munisipaliteit
Piketberg Civils CC	8 trollies	8	Piketberg – Bergrivier Munisipaliteit
Speckled Tortoise	6 trollies	10	Vredendal – Matzikama Munisipaliteit
C&D Buyback	6 trollies	8	Velddrif – Bergrivier Munisipaliteit
	Totaal trollies: 50		

Wes-Kaapse Herwinningsaksiegroep (WCRAAG)

Met die stigting van die WCRAAG in 2011 het die departement 'n sleutelrol gespeel in die groei van die herwinningseconomie deur ons kwartaallikse gefasiliteerde tematiese betrokkenheidsgeleenthede en die verskaffing van die nodige ondersteuning aan klein en mikro-ondernemings (KMO's), munisipaliteite en rolspelers in die bedryf in die Wes-Kaap. Tematiese betrokkenheidsgeleenthede sedert 2020 het bestaan uit ondersteuning aan KMO's oor beste operasionele praktyke en voldoening, herstel- en opknappingsseminaar, samewerking vir afvalprodusente-integrasie, 'n 'Gee waardigheid'-geleentheid met KMO's en afvalversamelaars (Mosselbaai Munisipaliteit), 'n persoonlike Uitgebreide Produsentverantwoordelikheid (EPR)-geleentheid met munisipaliteite en PRO's, asook 'n betrokkenheidsgeleentheid oor skeiding by die bron om bewustheid te skep oor inisiatiewe in die Wes-Kaap.

Ondersteuning vir “Afvalentrepreneur”

Die Departement erken die rol van klein en mikro-ondernemings (KMO's) en het in 2016 'n afvalpreneur-ondersteuningsprogram van stapel gestuur om die groei van afvalondernemings te ondersteun en 'n platform te skep vir die besighede om werkseleenthede te skep en by te dra tot 'n skoon en gesonde omgewing. 'n Totaal van 35 afvalpreneurs het begunstigdes geword en is ondersteun deur 'n gestruktureerde program wat ondersteuning en mentorskap vir sake-entrepreneurs op die perseel ingesluit het, en daarna deurlopende mentorskap van departementele amptenare sowel as bedryfsvennote om die groei van KMO's in die afvalsektor te bevorder.

Die afvalpreneur-ondersteuningsprogram is ondersteun omdat florerende klein en mikro-ondernemings munisipaliteite sou help om afval te herlei, werk te skep, die afval-ekonomie te verbeter en die omgewingsimpak van afval te verminder. Om voort te gaan met sakeondersteuning aan KMO's, het die Departement 'n Munisipale Afvalbestuur-verkrygingsgids en -gereedskapskis ontwikkel om munisipaliteite te help wanneer hulle afvalbestuursdienste verkry. 'n Tenderriglynboekie is ook ontwikkel om KMO's te help om die

verskillende rolle en verantwoordelikhede van verkryging te verstaan en Plaaslike Ekonomiese Ontwikkeling (PEO) te ondersteun.

Om die afvalbestuursdienste gids te implementeer, het vier (4) plaaslike munisipaliteite hul verbintenisse uitgespreek om deel te neem aan die afvalpreneur-inisiatief (Kaap Agulhas Munisipaliteit, Swellendam Munisipaliteit, Witzenberg Munisipaliteit en Drakenstein Munisipaliteit) en 'n vaardigheidsoordragssessie en ondersteuningsvereistes soos voorsieningskettingbestuur (VKB) en geteikende afvalpreneurs ontvang. Implementering was stadig in twee (2) plaaslike munisipaliteite en die oorblywende twee (2) plaaslike munisipaliteite het vordering gemaak met integrasieprojekte om afvalversamelaars in te sluit.

(4) of daar tans enige munisipaliteite is wat openbare-private-vennootskappe (PPV's) vir deur-tot-deur-herwinningsinisiatiewe ondersoek of implementeer; so ja, watter modelle of vennote oorweeg word;

Hulle is nie noodwendig PPV's nie, maar gekontrakteerde dienste deur diensverskaffers namens die munisipaliteit om die dienste aan verskeie gemeenskappe te lewer. Dit is tans in werking in die Stad Kaapstad, Stellenbosch Munisipaliteit en ander.

(5) (a) watter munisipaliteite nog nie enige soort programme vir huishoudelike herwinning of sortering by die bron geïmplementeer het nie en (b) watter planne in plek is om aan hierdie gaping aandag te skenk?

Laingsburg en Beaufort-Wes Munisipaliteit in die Sentrale Karoo-distrik het beproefde skeidingsprogramme by die bron, maar hierdie projekte was van korte duur as gevolg van verskeie uitdagings soos hoë vervoerkoste as gevolg van die afstand vanaf markte (meestal in Kaapstad). Die departement is in voortdurende kontak met die munisipaliteite in hierdie gebied en het in 2024 ondersteuning deur 'n SALGA-inisiatief gebied. Geen projekte is tans in Prince Albert Munisipaliteit operasioneel nie.

Matzikama Munisipaliteit het geen huishoudelike herwinnings- of skeidingsprogram by die bron nie, maar in die Vredendal-gebied is daar 'n paar KMO's wat bereid en gemotiveerd is om afval te herlei, en een so 'n KMO het voordeel getrek uit die Polyco-trollie-inisiatief om hul afvalversamelaars te ondersteun en het steun van plaaslike besighede om die versameling van afval van die afvalversamelaars in die gebied te ondersteun. Hulle het hul handelsmerk by die trollies gevoeg. Die departement het ook die munisipaliteit ondersteun deur 'n tweedaagse afvalminimalisering- en mede-ontwerpwerkwinkel met die Matzikama Munisipaliteit en die gemeenskap in Vredendal van 21-22 Februarie 2024 by die Vredendal-Noord Gemeenskapsaal aan te bied.

Oor die tweedaagse betrokkenheid het 'n totaal van 63 deelnemers dit bygewoon, insluitend munisipale personeel, plaaslike besighede en KMMO's, terugkoopsentrums, afvalherwinners, wyksraadslede, gemeenskapslede en amptenare van CapeNature. 'n Uitkoms van die werkwinkel was 'n aksieplan wat deur die gemeenskap ontwikkel is, maar wat nog nie geïmplementeer is nie.

Kannaland Munisipaliteit – geen bystand is in die afgelope 3 jaar aangevra of verskaf nie, en geen afvalminimaliseringsprojekte is tans in werking nie.