

PARLIAMENT OF THE PROVINCE OF THE WESTERN CAPE

ANNOUNCEMENTS, TABLINGS AND COMMITTEE REPORTS

WEDNESDAY, 6 NOVEMBER 2019

1. REPORT OF THE STANDING COMMITTEE ON PREMIER AND CONSTITUTIONAL MATTERS ON THE 2018/19 ANNUAL REPORT OF THE DEPARTMENT OF THE PREMIER, DATED 30 OCTOBER 2019 REPORTS AS FOLLOWS:

1. Introduction

The Annual Report Programme for the 2018/19 financial year was advertised in newspapers, inviting stakeholders and members of the public to attend and participate in the discussions.

Members of the Standing Committee on Premier and Constitutional Matters deliberated on Part A: General Information, Part B: Performance Information and Part D: Human Resource Management of the Annual Reports of the Department of the Premier, on 10 October 2019.

2. Overview

The Department of the Premier (herein after “the Department”) forms part of the Provincial Strategic Goal Five, which relates to good governance and integrated service delivery through partnerships and spatial alignment. The Department coordinated the End-of-Term Review for the 2014-2019 Provincial Strategic Plan, including an Implementation Evaluation of the Provincial Transversal Management System. This assisted the Executive in the development of the next Provincial Strategic Plan informed from an evidence based perspective.

The Department reported that 92% of its targets were achieved against its performance indicators ensuring that the Department maintained an average of 94% achievement of annual targets for the four consecutive years of the five-year electoral cycle. This was mainly due to an increased emphasis on monitoring and reporting on performance across the core management functions of the Department and strengthening of internal controls.

The total expenditure of the Department for the period ending 31 March 2019 was R1, 45 billion from a R1, 496 603 billion budget, resulting in a 96,89% expenditure of the allocated budget. The amount of R46 599 was underspent mainly due to savings on the “Cost of Employees” and “Goods and Services” allocations.

The Department has a transversal role of connecting Broadband for various departments in the Province, having achieved the targets set in phase one, connecting 1875 sites and 684 sites has been upgraded to network speeds of 100 mps, as part of phase two. Western Cape Departments, entities and 18 municipalities have been connected with limited broadband.

The Department provides transversal services to all provincial government departments. The Department of Health and the Western Cape Education Department has its own Human Resource Management Unit function.

3. Key findings

- 3.1 The Department is running a pilot project, known as the Jobs War Room, where the members of this Committee meet every Monday morning to check the status of the matters discussed in the previous meetings and action on this. The purpose of this project is mainly to unblock or escalate matters that are urgent in the Western Cape Government. The members of this Committee consist of officials of the City of Cape Town and Provincial Government.
- 3.2 The Cabinet meets every six weeks to discuss safety with all provincial ministers to report back and discuss matters of safety. Officials from the criminal justice system are also present during these Cabinet meetings on Safety.
- 3.3 The Delivery Unit is no longer a Unit in the Department of the Premier. The work of this Unit is now the responsibility of the Provincial Top Management and Cabinet.
- 3.4 The Premier filled two of the four Special Advisor posts on a two-year contract. Mr Donald Grant has been appointed to advise on transport matters, i.e. mobility, congestion, access to facilities health care, jobs, education, etc. The other advisor, Mr Nick Clelland, was appointed to assist the Premiers Office in providing strategic direction for the Western Cape.
- 3.5 The Department is discussing innovative ways to audit performance outcomes with the Office of the Auditor-General.
- 3.6 The Constitution to the Western Cape First Amendment Bill [B5 -2018] will be re-introduced to Cabinet for consideration. The Premier reported that he will meet with the leader of the opposition party to discuss the nature and intention of this Bill.

- 3.7 There are eight cases of fruitless and wasteful expenditure which amounts to R3 398, 70. To date, five of the eight cases were resolved amounting to R2 600. Two cases relates to speeding fines on rental vehicles that were recovered from the officials involved.
- 3.8 The interaction with the Cape Higher Education Consortium (CHEC) is through the CHEC Western Cape Government Joint Task Team, consisting of representatives from CHEC, representatives from all higher education institutions, officials representing Department of the Premier and the key role-players involved in the Provincial Strategic Goals. Meetings take place every six weeks. Eight meetings took place for the year under review. CHEC also meets with the Provincial Top Management in August, annually.
- 3.9 The Chief Directorate: International and Priority Programmes engages bi-monthly with the Hangberg community to monitor and coordinate projects in the Hangberg Peace Accord. The Department also plays a mediating role to address ad-hoc matters, such as evictions in Kraaifontein and xenophobia attacks in Phillipi, Nyanga and De Noon areas. The Legal Services Branch is also working on the Marikana informal settlement matter in Phillipi, where the provisions of the Municipal Finance Management Act, 2003 (Act 56 of 2003) (MFMA) prohibits a municipality from spending public money on developing privately-owned property. The matter falls within the ambit of the City of Cape Town but the Department of Human Settlements plays a vital role in the matter as well.
- 3.10 150 officials left the employ of the Department during the year under review. 31 of these officials did not provide a reason for leaving the employ of the Department.
- 3.11 The Barometer Fact File was developed by the Corporate Services Centre who develops the implementation of people management compliance indicators for the 11 of the 14 government departments. In terms of employment equity, the Committee noted a concern that Departments have remained static while progress on representativity on senior levels within the Western Cape has regressed.

4. Input from the public

Mr Muaath Gabier, the Deputy Secretary of the Progressive Professionals Forum (PPF) posed questions to the Department.

- 4.1 The broadband roll-out is now into the second phase, what is the cost and what alternatives were considered?
- 4.2 What is the number of unique users of the broadband?
- 4.3 What is the average download per month for each user?
- 4.4 What is the download speed and number of sites for phase 2 vs phase 1?
- 4.4 Does the infrastructure being built to support the broadband roll-out belong to the Department or Western Cape Government?
- 4.5 What is the overall cost of both phases of the project?
- 4.6 There are a number of foreign workers holding senior level positions within the Department, what are the racial profile of these workers?
- 4.7 Why are there foreigners employed in these positions, are they unable to fill them with South Africans?

- 4.8 How long have these foreign workers been employed in the Department?
- 4.9 Are these employees full time or under contract?
- 4.10 If they are under contract, why are their contracts being renewed, and what effort is being made to fill these positions with South Africans?

5. Information requested

The Committee REQUESTED that the Department provide the Committee with the following information by 22 November 2019:

- 5.1 The statistics on the “Please Call Me” access points used by the public;
- 5.2 A list of the 88 projects accepted by the Chief Directorate: Organisation Development, as mentioned on page 44 of the Annual Report of the Department.
- 5.3 The number of posts that were concluded from the 1 442 posts that were advertised.
- 5.4 A copy of the exit form that is provided to employees when leaving the employ of the Department.
- 5.5 A status update on the Marikana informal settlement matter, with specific reference to Erf 150.
- 5.6 A report on the outcome of the eight grievances.
- 5.7 A written response to the questions raised by the member of the public listed in point 4 above.
- 5.8 The names of the other two Special Advisors, once the vacancies are filled by the Office of the Premier.

6. Resolutions

The Committee RESOLVED to, at a future date:

- 6.1 Invite the Department to brief the Committee on the succession plan for current employees.
- 6.2 Invite the Department to brief the Committee on the Departments’ Employment Equity Plan.
- 6.3 Inform the Department to consider including information of the Department of Health and the Western Cape Education Department in its monthly Barometer Fact File report.

7. Conclusion

On behalf of the Committee, the Chairperson wishes to express its appreciation to the Premier, the officials of the Department of the Premier and the Members for their participation during the session.

2. Report of the Standing Committee on Community Safety, Cultural Affairs and Sport on the 2018/2019 Annual Reports of the Department of Community Safety and the Western Cape Liquor Authority, dated 22 October 2019.

The Standing Committee on Community Safety, Cultural Affairs and Sport having deliberated on the 2018/19 Annual Reports of the Department of Community Safety and the Western Cape Liquor Authority, for the year ended 31 March 2019, reports as follows:

1. Introduction

The Western Cape Provincial Parliament's Annual Report programme for the 2018/19 financial year was advertised in newspapers inviting stakeholders and members of the public to attend and participate in the discussions. The Committee deliberated on the Annual Reports of the Department of Community Safety and the Western Cape Liquor Authority on 11 October 2019 as part of its oversight function. Before proceeding to the deliberation of the report of the Western Cape Liquor Authority (WCLA) and the Department of Community Safety (the Department), WCLA's Governing Board Chairperson and its Chief Executive Officer, the Minister and the Head of Department were given an opportunity to make opening remarks.

The Department and the WCLA were examined on:

Part A: General Information,

Part B: Departmental Performance Information; and

Part D: Human Resources Management of the Department's Annual Report.

Members of the public were also given an opportunity to pose questions and to make input during the discussions.

2. Western Cape Liquor Authority

Overview

The Acting Chief Executive Officer, Mr S George, provided introductory comments. The Chairperson of the WCLA's Governing Board, Adv T Sidaki, provided introductory comments. Both focused on two aspects in their overviews. The first was that of the WCLA aiming to be a self-sustaining entity. Mr George reported that the WCLA is close to achieving its desired level of self-sustainability and that improved regulations within the liquor trade industry will enhance this self-sustaining feature. Adv Sidaki echoed the WCLA's efforts to move beyond licensing fees, penalties and short term applications as the only forms of revenue stream for the entity. He added that the WCLA's expenditure is largely affected by industry related inefficiencies, resources used to address incomplete and late liquor trade applications, as well as high advertising costs.

The second key aspect is the WCLA's alcohol harms reduction approach. There is a need for effective measures to minimise the effects of the liquor industry on domestic and gender based violence, and binge drinking. The WCLA has opened consultation with

the Western Cape Education Department to create awareness of alcohol harms to divert youth from liquor consumption.

2.1 Key points from the discussion on the WCLA

- 2.1.1 The WCLA reported that there exists a highly organised system where legal alcohol distributors trade with illegal distributors. There are currently no regulations to control this trade. The White Paper on Alcohol Harms Reduction Policy aims to bring these illegal outlets to trade within regulations.
- 2.1.2 The WCLA reported that despite thorough advertising and recruitment processes, it has not identified a suitable candidate to fill the Chief Executive Officer and Chief Financial Officer vacancies. The current Acting CEO, Mr S George, has been seconded from the Department to the WCLA. The WCLA is expediting measures for these permanent posts to be filled, fully cognisant of employment equity practices and employing young professionals.
- 2.1.3 Due to its transition to implement updated and revised legislation, the WCLA is more focused on the Alcohol Harms Reduction aspect of its overall mandate. Through establishing partnerships with local organisations, such as Community Police Forums, the WCLA aims to achieve significant success on combatting the ill effects of alcohol in the province.
- 2.1.4 The WCLA aims to achieve self-sustainability by the 2020/21 financial year. This level can be achieved despite large proportions of the budget being spent on processes to impose fines for illegal and negligent liquor trade practices.
- 2.1.5 The WCLA reported that by focusing on upstreaming prosecutions, and imposing significant sanctions, regulating the liquor trade industry will be more manageable.
- 2.1.6 There are monthly meetings conducted with the Provincial South African Police Service management structures. These meetings aim to build and maintain a strong working partnership with key stakeholders.
- 2.1.7 There are also significant engagements with municipalities regarding rezoning processes as these affect the scope for issuing and/or denying liquor trade licences, as well as address the alcohol harms related effects.
- 2.1.8 The WCLA reported that some of the challenges it faces include its limited resources to deal with a large liquor industry, especially having to counter the marketing strength that this industry has, and preventing people of age selling liquor to the youth.
- 2.1.9 The WCLA has embarked on awareness and outreach programmes across the province and has also conducted door-to-door campaigns to engage with parents and youth on the risks associated with alcohol abuse.
- 2.1.10 The Liquor Licensing Tribunal has established a Section 24 Committee, as provided for in Section 24 of the Western Cape Liquor Act, 2008 (Act 4 of 2008).

3. Department of Community Safety

Overview

The Minister, Mr A Fritz, and the Head of Department, Mr G Morris, provided brief comments on the Department's focus. The Department, having spent 98% of its 2018/19 budget allocation, reported that its Court Watching Brief project has received recognition

by the national Minister of Police and that there is current consultation with the Eastern Cape, KwaZulu Natal and Gauteng provincial government departments to implement similar programmes in these provinces. The Department has focused extensively on strengthening Neighbourhood Watch (NHW) and Community Police Forum (CPF) structures to be effective partners in the fight against crime. The establishment of a K9 Unit, supporting highway policing, and further enhancing the youth diversion programmes, such as the Chrysalis Academy and the Youth Safety and Religion Partnership, were other salient points listed by the Department.

3.1 Key points from the Department of Community Safety discussion

- 3.1.1 The Department reported that there are 11 556 members across the 142 accredited NHWs. Accreditation is renewed every two years and the duration of the actual accreditation is largely dependent on clearance by the South Africa Police Service (SAPS).
- 3.1.2 The Department reported that its monitoring and evaluation of NHWs were adversely impacted by the lack of staffing capacity to ensure that this programme is effectively facilitated.
- 3.1.3 The Department also stated that the NHWs face challenge that include lengthy accreditation processes, training and resourcing.
- 3.1.4 The monitoring styled Court Watching Brief project led to the Western Cape SAPS instituting disciplinary action against 27 of its officials, during 2018/19.
- 3.1.5 The Department spent roughly R1 million on its two day Safer Western Cape Conference.
- 3.1.6 The 67 interns include graduate interns as well as those from the Premier's Advancement of Youth (PAY) Project.
- 3.1.7 The stipend per child for the Youth Safety Religion Programme, has been in to R60 per child per day.
- 3.1.8 The Western Cape Provincial Safety Advisory Committee, established in the 2018/19 financial year, met on five occasions. The Committee submitted its recommendations to the Provincial Minister of Community Safety to improve the implementation of the Western Cape Community Safety Act of 2013.

4. Requests for information

The Committee REQUESTED that the Western Cape Liquor Authority provide:

- 4.1 A copy of the Western Cape Liquor Authority's Employment Equity Plan.
- 4.2 A list of the names of persons on the Liquor Licensing Tribunal, and those serving on the Section 24 Committee. Include the structure of the Section 24 Committee, the appointment process, and its functions.
- 4.3 A list of the areas, for the year under review, that the Western Cape Liquor Authority visited to engage and share relevant information including the role of communities in the liquor licensing application process, creating awareness on the negative consequences of liquor abuse, and to answer questions for clarity.
- 4.4 A copy of the Western Cape alcohol-related harms reduction policy.

The Committee REQUESTED that the Department of Community Safety provide:

- 4.5 A copy of the findings of the review relating to the Department's report on its partnership with the National Secretariat of Police to compile a review of the 150 police stations in the Western Cape.
- 4.6 A copy of the Safer Western Cape 2018 Conference Report, as well as an update on the implementation of the resolutions listed in the Report.
- 4.7 A breakdown of the unemployment statistics and child headed households of the 10 stations in the top 30 murder stations.
- 4.8 A list of the membership of the Western Cape Provincial Safety Advisory Committee.
- 4.9 The number of graduates and Premier's Advancement of Youth interns who were given full time employment opportunities in the Department, during 2018/19.
- 4.10 A copy of the analysis of sick leave applications for the 2018/19 financial year. The list should not include the names of the applicants.
- 4.11 A list of the Neighbourhood Watches that were not accredited and have not receive funding, and the reasons for the non-funding.

5. Recommendations

The Committee recommended that the Department of Committee Safety avails all reports requested by the Standing Committee, on the Department's website, where access of such reports to the public is not prohibited by legislation.

3. REPORT OF THE STANDING COMMITTEE ON EDUCATION ON THE ANNUAL REPORT OF THE WESTERN CAPE EDUCATION DEPARTMENT FOR THE 2018/19 FINANCIAL YEAR.

The Standing Committee on Education, having considered the Annual Report of the Western Cape Education Department for the year ended 31 March 2019, reports as follows:

1. Introduction

Annual reports are key instruments for departments to report on performance measured against performance targets and budgets as outlined in the strategic plans and annual performance plans of departments. The Standing Committee on Education deliberated on the Annual Report of the Western Cape Education Department (hereinafter WCED or Department) on 15 October 2019 as part of its oversight function.

The Western Cape Provincial Parliament's Annual Report Programme for the 2018/19 financial year was publicised in newspapers. Stakeholders and members of the public were invited to attend and participate in the discussions. Before proceeding to the deliberations on the Annual Report, the Minister and the Head of Department were given the opportunity to make opening remarks.

The Department was examined on:

Part A: General Information;
 Part B: Performance Information; and
 Part D: Human Resources Management.

Members of the public were also allowed to pose questions and to give input during the discussions.

2. Overview

The Minister of Education, Hon D Schäfer, together with the Head of the Department, Mr B Schreuder, provided an overview of the successes and challenges faced by the WCED during the 2018/19 financial year. The WCED's vision is to ensure that it improves education outcomes and opportunities for youth development. The WCED developed and published its five-year strategic plan for education in the Western Cape during the 2014/15 financial year. This plan has formed the basis for the annual performance plans for the last five years. The strategic objectives developed are reproduced in each of the seven budget programmes reported on in this report.

3. Findings

- 3.1. The Minister informed the Committee that every decision taken concerning education in the Western Cape over the last five years was informed by the need to improve learner outcomes and to provide greater access to quality education for all.
- 3.2. The WCED informed the Committee that it obtained an unqualified audit opinion with findings on predetermined objectives and internal control deficiencies. This audit opinion was a regression from the 2017/18 financial year, during which the Department achieved a clean audit outcome.
- 3.3. The WCED reported on its three important objectives, which are: 1. To improve the level of language and mathematics in all schools; 2. To increase the number and quality of passes in the National Senior Certificate; and 3. To increase the quality of education provision in poorer communities.
- 3.4. An improvement in language and mathematics is a key focus area for the WCED and the Western Cape Government and the 2018 systemic test results in these subjects show a steady improvement since 2011.
- 3.5. The WCED indicated that they were making progress in improving education in schools in the poorest communities. In 2009, the matric pass rate in Quintile 1 schools was 57,5%. In 2018 it was 70,5%. There have also been pass rate increases of 10,6% in Quintile 2 and 15,6% in Quintile 3 schools during the same period.
- 3.6. The WCED reported that the total percentage of candidates who passed matric had increased from 75,7% in 2009 to 81,5% in 2018. This needs to be seen in the light of the increasing learner numbers in the system as a whole – 130 000 over the last five years, resulting in increasing class sizes and increasing numbers of matriculants coming to the Western Cape.

- 3.7. The WCED is proud that the Western Cape achieved an increase in the percentage of bachelor's passes, with 42,3% of learners achieving this quality pass. Since 2009, the bachelor pass rate has increased from 31,9% to 42,3% – a remarkable increase of 10,4%.
- 3.8. The Western Cape continued to experience a disproportionately high in-migration in comparison with other provinces. The increased number of learners in the province will continue to place pressure on school accommodation and the available budget. Pressure points in grades 1, 5, 9, 10 and 11 will be experienced as a result of both the movement of learners through the system and the in-migration points of entry into the system.
- 3.9. The WCED reported that, in November 2018, the Western Cape Provincial School Education Amendment Act, 2018 (Act 2 of 2018), was passed by the Western Cape Provincial Parliament. The main focus areas of the Act are:
 - The establishment of an evaluation authority to be known as the Western Cape School Evaluation Authority (or “SEA”), which is intended to improve the school quality assessment framework and to conduct independent evaluations of school quality that are credible, transparent and effective in enabling school improvement in the province. The outcomes of these assessments will be published.
 - The specific provision for Collaboration Schools and Donor-funded Schools. The WCED’s Collaboration Schools: The project is one of a range of pro-poor initiatives by the WCED designed to improve the quality of education in the poorest schools and is already having a real impact by addressing the ongoing inequalities in education between wealthier and poorer communities.
 - The establishment of short-term intervention facilities for learners who have been found guilty of serious misconduct, as an alternative to expulsion.
 - The enabling of classroom observation.
 - The provision for an exception to the prohibition of alcohol on school premises, on application to the Head of Department, for adult events after hours.
- 3.10. The WCED reported that e-learning was a key benefit for the Department. The programme would reduce the gap between poor and well-resourced schools by improving access to the best educational resources and support and by ensuring that learners were equipped for the 21st century.
- 3.11. The National Treasury has informed the WCED that the budget allocated to the Department will be cut by 5%. According to the WCED, this will have an impact on education in the province.
- 3.13. The WCED reported that, during the 2018/19 financial year, its teachers participated in the Cape Teaching and Leadership Institute (CTLI). The programme provided 27 training courses in Languages, Mathematics, Creative Arts, Natural Sciences and Technology, Life Skills and Physical Education to 2 053 teachers of Grade R, Foundation Phase, Intermediate Phase, and Senior Phase. Inclusive education and e-learning activities are integral parts of these interventions. The CTLI supported the Grade R-3 intervention project.

- 3.14. The Department of Cultural Affairs and Sport (DCAS), in collaboration with the WCED, introduced the MOD programme (Mass participation, Opportunity and access, and Development) in 181 schools across the eight education districts. A total of 97 of these centres operate at primary schools and 84 at high schools. The programme provides learners with opportunities to practice sport and to participate in enrichment activities. Additionally, the Safe Schools Programme and School Enrichment Programme of the WCED have linked up with the MOD centres to offer a variety of activities.
- 3.15. The Policy on Screening, Identification, Assessment and Support (SIAS) was gazetted in December 2014. The SIAS tool is intended to identify learners who need support, what support is required and how it should be delivered. SIAS facilitates early detection of learning difficulties and learners who have been identified as needing support are given appropriate attention as early as possible. Training in SIAS and in curriculum differentiation strategies is equipping teachers to respond to the diverse teaching and assessment needs of learners without necessarily referring them to another institution out of the school.
- 3.16. The WCED reported that consultations between the Minister of Education, the Head of Department and trade unions on the affordable basket of educator positions for 2019 and the distribution of the affordable basket of positions were concluded on 8 August 2018. Given the fiscal challenges related to the compensation of employees budget for the 2018/19 MTEF and 2019/20 MTEF, the WCED's main objective was not to reduce the number of educator positions at education institutions. The above-mentioned objective was achieved by introducing cost-containment measures.

4. Concerns raised

The Committed raised the concern pertaining to the following factors that cannot be underestimated: The continued extremely high learner in-migration into the province; severe fiscal constraints, which do not keep pace with learner growth and inflow into the province; severe drought conditions that threaten the water security of the province and job security in those industries most affected; socio-economic conditions that adversely affect teaching and learning in the classroom; and the scourge of gangsterism in communities with the resultant psycho-socio impact on learners' performance.

5. Public comments

Mr M Mbiko of the Nyanga Tourism Platform, Mr M Mkhize, Chairperson of the School Governing Body of the Linge Primary School, Ms A Barnard, School Governing Body of the Windsor High School, Mr M Gabier, Member of the Progressive Professionals Forum, Mr A Khan, Vice-chairperson of the School Governing Body of the Windsor High School and Ms N Daniels, an educator, were afforded the opportunity to make oral submissions on the Annual Report of the WCED. The Minister of Education and the Head of Department duly responded to the questions posed and submissions made by the members of the public.

6. Resolutions

The Committee RESOLVED to, at a future date:

- 6.1. Invite the WCED to brief it on:
 - 6.1.1. The School Evaluation Authority: Roll-out and powers of that authority;
 - 6.1.2. The Maths and Language Strategy;
 - 6.1.3. The quintile system and how budgets are allocated to those schools that are Quintile 5 schools, which are situated in poorer areas; and
 - 6.1.4. How the WCED utilises data, what type of data and what are the contributions that the WCED are making through the National Data-driven District Project as part of the South African School Administration and Management System (SA-SAMS).
- 6.2. Undertake an inter-provincial study tour to another provincial legislature. The visit should discuss education and the status of schools in that specific province. The Committee is to decide on which province to visit at a later stage.
- 6.3. Invite the National Treasury to brief the Committee on the proposed 5% budget cuts for the WCED. The Committee should seek clarity on what the impact of this decrease in the budget would be on education in the province and what the reasons behind the budget cuts are.
- 6.4. Schedule a joint briefing between the Standing Committee on Education and the Standing Committee on Transport and Public Works. During this meeting the WCED and the Department of Transport and Public Works should brief the standing committees on the infrastructure of schools in the province.
- 6.5. Invite the City of Cape Town and local municipalities to brief the Committee on schools that have high municipal accounts, such as water and rates, and to formulate a plan to assist those schools.
- 6.6. The members of the public who gave input during the meeting must provide the Committee with documentation pertaining to their input. The Committee will deliberate on and consider the information once received.

7. Information requested

The Committee REQUESTED that the WCED, by 30 January 2020 submits:

- 7.1. A list of schools, as per Programme 6 (PPM610), scheduled for maintenance projects that have been completed.
- 7.2. A detailed report on the special schools test results for 2018.
- 7.3. A breakdown of the teachers at the 22 Schools of Skills and 24 Schools for Severe Intellectual Disability who are being trained in the new curricula. This breakdown should include the names and areas in which there is equipment to assist these teachers.
- 7.4. A breakdown of the qualifications of senior managers at district offices.
- 7.5. A report on the components that make up the review process as referred to on page 77 of the Annual Report.
- 7.6. A summary of Programme 2 (PPM221) on the number and percentages of school governing bodies in sampled schools that meet the minimum criteria in terms of effectiveness every year. The WCED is to provide a sample school and the minimum criteria requirements.

- 7.7. A copy of the Development and Implementation of the Teacher's Professional Plan as outlined on pages 35 to 45 of the Annual Report of 2018/19.
- 7.8. The leave forms of those teachers who attended the Standing Committee's discussion on the Annual Report of WCED on 15 October 2019, given that these teachers attended that meeting during school hours.
- 7.9. The report on the sick-leave patterns, considering those taking sick leave on Mondays and Fridays, as well as on paydays or the day after paydays.
- 7.10. A copy of the succession plan for WCED officials and the list of personnel affected, especially senior management.
- 7.11. A copy of the improvements or strategy or plan to improve incapacity leave at the WCED.

8. Conclusion

The Committee expressed its appreciation for the information provided by the Minister, the Head of Department, and the officials of the Western Cape Education Department and the members of the public. The manner in which the meeting was conducted was of a high standard and the Committee thanked everyone who participated.

4. REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE ANNUAL REPORT OF THE DEPARTMENT OF HEALTH FOR THE 2018/19 FINANCIAL YEAR.

The Standing Committee on Health, having deliberations on the Annual Report of the Department of Health (hereafter the Department) for the year ended 31 March 2019 referred to it, reports as follows:

1 Introduction

The Western Cape Provincial Parliament's annual report programme for the 2018/19 financial year was publicised in newspapers. Stakeholders and members of the public were invited to attend and participate in the discussions. As part of its oversight function, the Committee deliberated on the Annual Report of the Department of Health on 16 October 2019.

The Department was examined on:

Part A: General Information;

Part B: Departmental Performance Information; and

Part D: Human Resources Management of the Department's Annual Report.

2 Overview

Before proceeding to the consideration of the Annual Report of the Department, the Minister and the Head of Department were given the opportunity to make opening remarks.

The Minister of Health, Prof. N Mbombo, provided an overview on the successes and challenges faced by the Department during the 2018/19 financial year.

The Minister reported that the period under review has been challenging for the Department of Health. The Department had to contend with significant service pressures, such as the budget cut, urbanisation, and in-migration, a series of disasters that included the drought and devastating fires, disease outbreaks and an escalating burden of disease and staff safety remained a challenge. Despite these challenges and significant financial constraints, the Western Cape has the best health outcomes of all nine provinces and its citizens have the longest life expectancy in the country.

During the 2018/19 financial year, the Department focused on service transformation strategies that increase the effectiveness and efficiency of healthcare provision in the province. The Department has intensified its programme of providing person-centred care, mitigating service pressures and strengthening the primary healthcare platform. The Minister informed the Committee that the Department has focused on key health-system capabilities, namely leadership and governance, service-delivery models and infrastructure and information systems. The key focus areas that have been central to the success of the Department include unqualified audits for the last 15 years and a clean financial audit for the past four years.

According to the Minister, the Department has undertaken several key initiatives during the financial year under review. This includes leadership development and a cultural change journey, improving systems and efficiencies, a Management Efficiency and Alignment Project (MEAP), community-orientated primary care (COPC) and the implementation of e-vision in various health facilities across the province.

The e-vision system, as part of the Department's ICT strategy, is a huge investment and holds immense leverage potential for efficiencies and improvements in service delivery and patient care. The e-vision system provides a unique patient identifier that contributes significantly to health-system improvements. Patients' details are now available across the service platform at any of the provincial hospitals or primary healthcare facilities. This reduces waiting times for patients and consequently improves their patient experience.

3 Findings

- 3.1 The demand for healthcare services continued to grow and this is unlikely to change in the short to medium term, given the trends in the social determinants of health and wellbeing.
- 3.2 The quadruple burden of disease, compounded by the increased population growth, placed an enormous strain on the health system.
- 3.3 The emergency centres at acute hospitals remained key pressure points and the burden of acutely decompensated psychiatric patients in general hospitals was a significant ongoing challenge.
- 3.4 The Department spent R23,044 billion, which is 99, 8 per cent of its total budget.

- 3.5 The Department maintained a clean financial audit outcome and improved on the performance information audit outcome to achieve an overall clean audit outcome for 2018/19.
- 3.6 During the 2018/19 financial year, a total of 7 591 cataract operations were performed.
- 3.7 The Department reported that the process of establishing clinic committees in accordance with the Western Cape Health Facility Boards and Committees Act, 2016 (Act 4 of 2016), was work in progress.
- 3.8 The Department was proceeding with its water-security projects to ensure that health facilities will have adequate water to remain functional and to ensure its resilience in the future.
- 3.9 The Department ended the financial year under review with a revenue surplus of R114,323 million. The revenue was recovered from the sales of goods and services due to claims paid by the Road Accident Fund in respect of patient fees, transfers received from universities and the levying of interest in respect of patient fee accounts.
- 3.10 The Department reported an under-expenditure of R56,386 million during the 2018/19 financial year. The underspending is attributed to the delay in the filling of positions in anticipation of the outcome of the MEAP, underspending on the e-vision project and the low number of injury-on-duty cases.
- 3.11 The public-private partnership (PPP) contract signed in 2006 between the Department and the Mpilisweni Consortium, came to an end during the financial year under review; however, the contract has been extended until the end of March 2020.
- 3.12 The Department further reported that the Tygerberg Hospital Redevelopment Project is an envisioned PPP. The scope of the project is to relocate the Tygerberg Central Hospital from the current estate to provide Level 2, 3 and 4 services. The new Tygerberg Regional Hospital will be built in Belhar.
- 3.13 The Department reported that, for Rural Health Services, wellness professional nurses were appointed at 15 sites with the view of testing and developing different strategies and models which will culminate in a community-oriented primary package of care.
- 3.14 The Transnet Phelophepha healthcare train visited the Western Cape for six weeks during the financial year under review. The train offers general health, dental and eye checks in rural communities and dispenses treatment for diagnosed conditions.
- 3.15 During the 2018/19 financial year, the Department initiated a pilot project with the aim of establishing a breast clinic at the Khayelitsha District Hospital.
- 3.16 The Forensic Pathology Services continued to experience an increased caseload, with a total admission of 11 816 cases for the medico-legal examination of which 71,23 per cent of the admissions being in the City of Cape Town.
- 3.17 The Department reported that an increase in protest action and civil unrest in various communities had an impact on people's access to healthcare services and resulted in a number of facilities being temporarily closed.
- 3.18 The bed pressure at hospitals remained a challenge due to the increase in the burden of disease, the inability to discharge or refer patients with complex social and health needs, and problems with inter-facility transport and transport on

discharge for patients with complex health needs. The pressure results in congestion and long waiting periods in health facilities.

- 3.19 The Department reported that acute psychiatric service continued to remain under pressure, particularly as a result of the high rate of substance abuse, the acuity of patients and other social factors.
- 3.20 The patient-load increase was outstripping the availability of beds and, where new buildings were being erected, it would take time to make services available.
- 3.21 The Department reported that the delivery approach of home-based care through well-governed NGOs worked well with funding being expanded to cover R3 500 per month for 8 hours of work per day.
- 3.22 Due to the budget constraints, positions that became vacant during the year under review could not be filled. This had a significant impact on service delivery across the Department.
- 3.23 To expand on the reporting of school-health full screenings, the Department had made provision to capture partial screenings in the 2019/20 financial year. This would allow for an expanded review of the school health service.
- 3.24 The Department undertook to investigate the reasons for the increased maternal mortality rate and neonatal mortality rate in order to institute an appropriate response.
- 3.25 The impact of safety protocols on EMS performance continued to be felt during the reporting period.

4 Public input

The Committee proceeded to the public hearing on the Annual Report of the Department of Health. Ms D Kiewiets, Ms C Davids, Mr I Tshbile, Ms M Lewis, Mr R Jacobs and Ms N Thoto gave oral submissions. The Minister and the Head of Department duly responded to the input made by the members of the public.

5 Resolutions

The Committee RESOLVED to:

- 5.1. Request a report from the Health Department on the comprehensive services rendered at Hout Bay. The committee will consider a visit to the mentioned facility after the committee considers the report.
- 5.2 Conduct an oversight visit to the EMS call centre.
- 5.3 Conduct an oversight visit to the Transnet Phelophepha Train, during its next visit to the Western Cape.
- 5.4 Conduct a joint oversight visit with the Standing Committee on Education to the Red Cross Children's Hospital.
- 5.5 Forward the presentation on the Drakenstein Pilot Project to Ms Kiewiets from the Cape Metro Health Forum.
- 5.6 Invite and engage with various health stakeholders in the province in order to strengthen relations and public engagement between the Committee and community health forums.

6 Information requested

The Committee REQUESTED that the Department, by Friday 15 November 2019, submit:

- 6.1 A list of clinic committees that have been appointed and a list of those that still need to be appointed in accordance with the Western Cape Health Facility Boards and Committees Act, 2016 (Act 4 of 2016).
- 6.2 A detailed breakdown of all the dismissal cases during the financial year under review.
- 6.3 A list of all the infrastructure projects in the province.
- 6.4 A report on the implications the anticipated budget cuts will have for the Department of Health.
- 6.5 A copy of the feasibility study for the redevelopment project of the Tygerberg Hospital.
- 6.6 The Western Cape Department of Health provide a comprehensive report on the health services delivered in Hout Bay.

7 Conclusion

The Committee expressed its appreciation for the information provided by the Minister, the Head of Department and the officials of the Department. Furthermore, the Committee thanked the members of the public who were in attendance and encouraged them to make written submissions on the Annual Report of the Department of Health.

5. REPORT OF THE STANDING COMMITTEE ON TRANSPORT AND PUBLIC WORKS ON THE 2018/19 ANNUAL REPORT OF THE DEPARTMENT OF TRANSPORT AND PUBLIC WORKS AND GOVERNMENT MOTOR TRANSPORT.

The Standing Committee on Transport and Public Works, having considered the annual reports of the Department of Transport and Public Works and Government Motor Transport for the 2018/19 financial year, dated 31 October 2019, reports as follows:

1. Introduction

The Annual Reports of Government Motor Transport and the Department of Transport and Public Works (the Department) for the financial year ended 31 March 2019 were tabled on 19 September 2019 and 26 September 2019 respectively in accordance with section 65(1)(a) of the Public Finance Management Act, 1999 (Act 1 of 1999), as amended.

As part of its oversight function, the Standing Committee on Transport and Public Works (the Committee) considered the annual reports of the Department and its trading entity, Government Motor Transport (GMT), on 8 October 2019. Annual reports are the key instruments for departments to report on performance measured against their

performance targets and budgets as outlined in their strategic plans and annual performance plans. In addition hereto, it accounts for the success of each programme that was implemented.

Standing Rule 111(1)(a) of the Western Cape Provincial Parliament provides standing committees with the mandate to consider departmental annual reports submitted in accordance with the Public Finance Management Act, 1999 (Act 1 of 1999).

The Annual Report Programme for the 2018/19 financial year was advertised in newspapers to invite stakeholders and members of the public to attend and participate in the discussions.

The Committee deliberated on Part A: General Information, Part B: Performance Information and Part D: Human Resource Management, after which the public present was afforded an opportunity to ask questions to the department.

2. Department of Transport and Public Works

2.1 Overview

The Chairperson welcomed the members of the Committee, the Minister of Transport and Public Works, the Head of Department, departmental officials and all present.

The Minister highlighted that this Annual Report was completed under the previous Minister. This Department plays a critical role in stimulating the economy in the province and provides the infrastructure to ensure that there is adequate service delivery during the sixth Parliament.

Since the start of term of the Minister, he had various engagements with the officials, as well as with stakeholders and the National Ministers, Minister of Public Works and Infrastructure, Minister De Lille and Minister of Transport, Minister Mbalula. The Minister reiterated that it is important to ensure that there is a close alignment between the provincial and national spheres of government in order to address the challenges facing the Department, specifically with challenges relating to rail transport and that the success of the Department will be determined by good inter-governmental relations.

The Minister further noted that the Premier launched a safety plan for the province and the Department of Transport and Public Works has a critical role to play in road safety. The Department will develop a plan with clear strategic deliverables on how to address his critical role in respect to Road Safety.

The Department is also in consultation with various departments and stakeholders to support the building and construction industry in order to create an environment for job creation.

The Department will continue to engage the national Department of Transport, the City of Cape Town and the Passenger Rail Agency of South Africa to find a sustainable solution to the crisis.

Minister Madikizela highlighted that he will be focusing on four key strategic areas during his term in office, namely road safety, the improvement of public transport (in particular rail transport), empowerment and skills development and spatial integration.

3. Government Motor Transport

3.1 Overview

Government Motor Transport (GMT) is a crucial component of the service delivery component of the various arms of government. It encompasses a wide range of functions and is the only trading entity of the Department of Transport and Public Works. It operates as an independent business unit responsible for the delivery of vehicle-fleet management services to the provincial and national government, as well as to other entities. GMT operates differently from the Department as it uses accrual accounting as opposed to the modified cash accounting system used by the Department. GMT maintained its clean audit status.

As fleet management agency, GMT is vulnerable to the impact of changing economic conditions, high fuel costs and local and international events. Fuel is one of GMT's main cost drivers and expenditure on fuel, which totalled R165 million during the 2018/19 financial year, representing an increase of 14,3% on the previous year. The expenditure on fuel represents 27,8% of GMT's operating expenditure and is likely to increase as adverse economic conditions affect fuel prices.

GMT continually provides client institutions with innovative solutions and was fundamental in the introduction of in-vehicle technology for the Department's traffic management fleet. During the installation of the in-vehicle technology, problems with the battery system were experienced in one of the vehicles and the matter was referred to the service provider, who carried out the repairs at no cost to GMT. Lessons were learnt and the necessary corrective measures were put in place.

During the year under review, the running cost increased by 11,9%, which consist of the fuelling component and general repairs and maintenance, while fuel increased by 14,1%. The unit cost per running kilometre is R2,29, which consist of the R1,51 fuelling cost and R0,71 is for general repairs and maintenance, and that represents an increase from R2,03. The cost for accident repairs is R10, 279 million, which is 5% of the total repairs and maintenance, and that represents a decrease from R12,988 million, which was 6% of the total repairs and maintenance.

Client-satisfaction consultations are conducted bi-monthly during transport client forum meetings to resolve GMT-related issues. GMT is also evaluated annually to identify and resolve shortcomings. The feedback is used to improve service delivery where necessary but the feedback in general is positive. Regular interaction and training sessions took place between the GMT liaison officers and the transport officers in client departments to address any problem areas.

GMT self-ensures that vehicles are not misused as it is in GMT's interest. GMT is in the process of implementing a driver tag system whereby a driver is issued with a tag and with the help of technology and a tracking system, a driver can be monitored and a driver

profile can be compiled. Where it is found that a driver transgresses, a report will be sent to the client department for further action.

The Committee noted the low number of employees with disabilities who are employed but also noted the Department's and GMT's attempts to address this matter.

GMT continues to strive to deliver effective fleet management services and has taken a number of innovative steps to ensure that it effectively supports the core values of the Western Cape Government.

4. Information requested

The Committee REQUESTED that the Department, by 31 January 2020, submits:

- 4.1 A complete list of the private cleaning companies utilised by GMT for on-site vehicle cleaning at GMT, and the cost of the project;
- 4.2 The statistics with regard to road fatalities per district municipality; and
- 4.3 A list of the framework agreements in place for the maintenance programme at the Department and an indication of the grade of each contract, as well as the cost per contract.

5. Resolutions

The Committee RESOLVED to invite the Department, at a future date, to brief it on:

- 5.1 The utilisation of provincial sites and/or land to address the imbalances of the past in the province;
- 5.2 The refinement of Phases 1, 2 and 3 of the "Go George" bus service and a status report on the implementation of Phase 4; and
- 5.3 The Conradie Better Living Model Exemplar Project.

6. Conclusion

The Chairperson thanked the Members of the Committee, the Minister, the Head of Department and all the officials of the Department and GMT for their preparation and responses to the questions raised by the Committee.

6. REPORT OF THE STANDING COMMITTEE ON LOCAL GOVERNMENT ON THE 2018/19 ANNUAL REPORT OF THE DEPARTMENT OF LOCAL GOVERNMENT.

The Standing Committee on Local Government, having considered the Annual Report of the Department of Local Government for the 2018/19 financial year, dated 31 October 2019, reports as follows:

1. Introduction

The Annual Report of the Department of Local Government for the financial year ended 31 March 2019 was tabled on 27 September 2019 in accordance with section 65(1)(a) of the Public Finance Management Act, 1999 (Act 1 of 1999), as amended.

As part of its oversight function, the Standing Committee on Local Government (the Committee) considered the Annual Report of the Department of Local Government (the Department) on 17 October 2019. Annual reports are the key instruments for departments to report on performance measured against their performance targets and budgets as outlined in their strategic plans and annual performance plans. In addition hereto, annual reports account for the success of each programme that was implemented.

Standing Rule 111(1)(a) of the Western Cape Provincial Parliament provides standing committees with the mandate to consider departmental annual reports submitted in accordance with the Public Finance Management Act, 1999 (Act 1 of 1999).

The Annual Report Programme for the 2018/19 financial year was advertised in newspapers to invite stakeholders and members of the public to attend and participate in the discussions.

The Committee deliberated on Part A: General Information, Part B: Performance Information and Part D: Human Resource Management after which the public present was afforded an opportunity to ask questions to the department.

2. Overview

2.1 The Chairperson welcomed the members of the Committee, the Minister of Local Government, Environmental Affairs and Development Planning, the Head of Department, departmental officials and all present. The Chairperson congratulated the Department on its performance in achieving a clean audit outcome. He specifically thanked the Department for its hard work to achieve the sterling results presented to the Committee. He further noted that a transparent professional relationship exists between the Department and the Committee and urged this spirit to prevail. The Chairperson offered Minister Bredell as well as the Head of Department, Mr Paulse, the opportunity to make introductory remarks.

2.2 In his remarks the Minister highlighted that this Annual Report is a reflection of the Department's achievements against the targets set for the 2018/19 financial year. The period under review was extremely difficult due to the prolonged drought but valuable lessons were learnt.

- 2.3 The Minister expressed his concern about the drought situation in the Greater Karoo, Laingsburg and Kannaland areas, where the total collapse in water supply was prevented with the adoption of the Greater Karoo Drought Response Action Plan through a joint regional approach.
- 2.4 The Department provided continuous support to municipalities in order to improve service delivery and, in terms of the Government Performance Index Research Report, 12 of the top 20 performing municipalities in the country were located in the Western Cape.
- 2.5 The Department is under severe budgetary pressure and there is an indication of a 5% to 7% budget cut which could equate to approximately R13 billion over the next three years making service delivery extremely difficult and the Department will do everything possible to provide the necessary support.
- 2.6 A Local Government Forum was established at national level where all the heads of departments of Local Government sit and it is currently chaired by the Western Cape. The Forum is used to discuss the challenges faced by Local Government, to explore best practices and to encourage a collaborative effort to assist one another through the exchange of good-practice models that will improve support to municipalities.
- 2.7 The Department embarked on a joint district approach. It was found that the challenges at local government were the same year on year and the Department could ensure that co-planning and co-budgeting lead to better service delivery in communities by aligning the planning priorities of the province with those of municipalities.
- 2.8 The Constitutional Court declared the Local Government: Municipal Systems Amendment Act, 2011 (Act 7 of 2011), invalid. This judgment has far-reaching effects on the administration of municipalities in general. The Department, together with other provinces, is assisting the national Department to develop a circular to guide municipalities on the implications and applicability of the provisions despite the declaration of invalidity.
- 2.9 The Department supported municipalities with an accredited training programme on Integrated Community Development as part of strengthening the citizen interface. The purpose of the Programme is to build capacity within the municipal public participation units.

6. Information requested

The Committee REQUESTED that the Department, by 31 January 2020, submits

- 3.1 A list of municipalities and councillors who attended the Hans Seidell Foundation training programme on ethical and responsible leadership;

- 3.2 A quarterly report on the extent of public participation at municipalities;
- 3.3 An updated list of transfer payments to municipalities, as well as the municipal expenditure to date of these transfer payments;
- 3.4 A list of all the fully fledged Thusong centres and satellite centres, as well as a report on the funding awarded to six municipalities for small-scale job creation and income-generating economic development projects in rural areas;
- 3.5 A copy of the Government Performance Index Research Report conducted by Good Governance Africa that was released in April 2019;
- 3.6 A list of the training courses the departmental officials attended during the period under review as well as the designation of the officials and service providers of these training courses; and
- 3.7 A copy of the Department's Workforce Plan 2016–2021.

7. Resolutions

The Committee RESOLVED to invite the Department, at a future date, to brief it on:

- 4.1 The Joint District Approach as developed by the Department and endorsed by the national government;
- 4.2 The partnership with the Hans Seidell Foundation and the training provided to councillors with regard to ethical and responsible leadership;
- 4.3 The partnership with the Dullah Omar Institute and the research done with regard to Alternative Executive Governance Models in Local Government; and
- 4.4 The public-participation process followed by the Witzenberg Municipality during their Integrated Development Plan process and whether any interventions were necessary to ensure the process was all-inclusive.

5. Conclusion

The Chairperson thanked the members of the Committee, the Minister, the Head of Department and all the officials of the Department for their preparation and responses to the questions raised by the Committee.